

# Strategic Outlook 2025

**Can the International Order Regain Its Resilience?  
Choices for the World and Japan**



公益財団法人日本国際問題研究所  
The Japan Institute of International Affairs



Message from the President .....	1
“A Quest for Global Resilience” Explained .....	2
Chapter 1: Japan’s Course: Year One for Both Challenge Sharing and National Strategy .....	5
Chapter 2: Foreign and Security Policies of the Second Trump Administration .....	8
Chapter 3: Promoting “America First” and MAGA: Republican Party domination of all three branches of the federal government .....	11
Chapter 4: Heightened Uncertainty in US-China Relations and the Situation in the Taiwan Strait .....	14
Chapter 5: Will Economic Stagnation and a Preoccupation with National Security Continue Under the Increasingly Personalised Control of Xi Jinping? .....	17
Chapter 6: Possible US-North Korea Dialogue with the Trump Administration and Sustainable Japan-ROK Relations .....	20
Chapter 7: US “Withdrawal” from the War in Ukraine and Europe’s Choice: Japan-Europe Partnership Soars .....	23
Chapter 8: The Continuing War of Attrition in Ukraine: What Will the Trump Administration and Prolonged War Bring? .....	26
Chapter 9: The Middle East during the Second Trump Administration: Palestine in Turmoil and Business Opportunities Centered on Oil-Producing Countries .....	29
Chapter 10: Economic Security in an Era of International Competition: The Pursuit of Superiority and Security .....	32
Chapter 11: Further Challenges to the Free Trade System: A Chain Reaction of Protectionism as the Greatest Concern .....	35
Chapter 12: The Impact of the Development and Proliferation of Artificial Intelligence and Unmanned Systems on Security .....	37
Chapter 13: Re-evaluation of Disinformation Countermeasures and Expansion of International Collaboration on Disinformation Challenges in the Indo-Pacific Region .....	40
Chapter 14: Arms Control, Disarmament, and Nonproliferation in the Face of Continuing Challenges .....	43